

# CPR Acquis Expert Group

## Priority setting for the CPR Acquis for 2026-2029

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This document is a proposal for the update the priority setting for the product families under Regulation (EU) 2024/3110 (CPR-2024) as listed in Annex VII of the Regulation.

**We would like to receive feedback from members of the CPR Acquis Expert Group about this proposal set out in Table 3 until 17 April 2025. Should you prefer an alternative order, please submit your suggestions along with a clear rationale for your suggested changes.**

We will present the new priority order at the upcoming meeting of the CPR Acquis Expert Group on 24 April 2025. This presentation will include an outline of the content of the first Working Plan.

### 1 Background

The CPR-2024 requires the publication of a Working Plan at least every 3 years, as set out in Article 4. The first Working Plan covering the years 2026 to 2028 must be published the date of application of the CPR-2024 (8 January 2026). The Commission aims to adopt it in the third quarter of 2025. As first step for the development of the Working Plan the Commission intends to update the order in which new CPR Acquis sub-groups are started.

In 2020 the Commission consulted with the Member States (MS) about their priority setting of the work in the CPR Acquis. Member States were asked in a survey concerning 34 product families to indicate the sequence in which work on these product families should start. This consultation resulted in the following prioritisation order based on eight specified criteria:

1. Member States' regulatory needs,
2. Safety issues related to the basic requirements for construction works,
3. Inherent safety issues of the construction products,
4. Environmental issues, including energy and sustainability,
5. Size of the EU market in volume,
6. Cross-border trade,
7. Potential cross-border trade, and
8. Incompleteness or inexistence of harmonised standards.

The outcome is presented in Table 1. The column CPR code refers to the number of the product family as indicated in Annex VII of CPR-2014.

*Table 1 - Initial priority list, product families and mandates*

Priority	CPR code	Product family	Mandate	Letter code
01	01	Precast normal/lightweight/autoclaved aerated concrete products	M100 Precast concrete products	PCP
02	20	Structural metallic products and ancillaries	M120 Structural metallic products	SMP
03	16	Reinforcing and prestressing steel for concrete (and ancillaries) - Post tensioning kits	M115 Reinforcing steel	RPS
04	02	Doors, windows, shutters, gates and related building hardware	M101 Doors, windows	DWS
05	15	Cement, building limes and other hydraulic binders	M114 Cement	CEM
06	04	Thermal insulation products [- Composite insulating kits/systems]	M103 Thermal insulating products	TIP
07	13	Structural timber products/elements and ancillaries	M112 Structural timber products and ancillaries	STP

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Priority	CPR code	Product family	Mandate	Letter code
08	26	Products related to concrete, mortar and grout	M128 Concrete, mortar & grout	CMG
09	17	Masonry and related products - Masonry units, mortars, and ancillaries	M116 Masonry	MAS
10	24	Aggregates	M125 Aggregates	AGG
11	10	Fixed fire fighting equipment (fire alarm/detection, fixed firefighting, fire and smoke control and explosion suppression product)	M109 Fixed fire fighting equipment	FFF
12	23	Road construction products	M124 Road construction products	RCP
13	19	Floorings	M119 Floorings	FLO
14	04	[Thermal insulation products] - Composite insulating kits/systems	M489 ETICS	
15	09	Curtain walling/cladding/structural sealant glazing	M108 Curtain walling	CWP
16	14	Wood based panels and elements	M113 Wood based panels	WBP
17	05	Structural bearings - Pins for structural joints	M104 Structural bearings	SBE
18	34	Building kits, units, and prefabricated elements	Kits and assembled products of the families above	KAS
19	21	Internal & external wall and ceiling finishes - Internal partition kits	M121 Wall and ceiling finishes	WCF
20	27	Space heating appliances	M129 Space heating appliances	SHA
21	22	Roof coverings, roof lights, roof windows, and ancillary products - Roof kits	M122 Roof coverings	ROC
22	12	Circulation fixtures: road equipment	M111 Circulation fixtures	CIF
23	18	Waste water engineering products	M118 Waste water disposal	WWD
24	25	Construction adhesives	M127 Adhesive	ADH
25	07	Gypsum products	M106 Gypsum	GYP
26	33	Fixings	N/A	FIX
27	03	Membranes, including liquid applied and kits (for water and/or water vapour control)	M102 Membranes	MEM
28	30	Flat glass, profiled glass and glass block products	M135 Glass	GLA
29	08	Geotextiles, geomembranes, and related products	M107 Geotextiles	GEO
30	11	Sanitary appliances	M110 Sanitary appliances	SAP
31	28	Pipes-tanks and ancillaries not in contact with water intended for human consumption	M131 Pipes, tanks not in contact with DW	PTA
32	31	Power, control and communication cables	M443 Power, control and communication cables	CAB
33	06	Chimneys, flues and specific products	M105 Chimney	CHI
34	32	Sealants for joints	M474 Sealants for non-structural use in joints in buildings and pedestrian walkways	SEA
N/A	29	Construction products in contact with water intended for human consumption	N/A	DWP
N/A	35	Fire stopping, fire sealing and fire protective products, fire retardant products - Fire retardant products	N/A	FPP
N/A	36	Attached ladders	N/A	LAD

## 2 CPR Acquis work on Product Families 2020-2025

Between 2020 and the first quarter of 2025, the first ten sub-groups dealing with product families started their work. In two cases, it was decided to merge the work on two product families:

- Thermal insulation products (priority no. 6) were combined with ETICS (priority no. 14).
- Structural timber products/elements and ancillaries (priority no. 7) were merged with wood-based panels and elements (priority no. 16).

For three further product families, work started under the so-called fast track:

- Curtain walling/cladding/structural sealant glazing
- Flat glass, profiled glass, and glass block products
- Chimneys, flues, and specific products (note: this work encompasses only a part of the product family, as self-standing chimneys are not included).

The Commission plans to adopt five to eight standardisation requests in 2025. The first Working Plan will include all product families where the Acquis work has started but the standardisation request will have not been adopted by the end of 2025 or early 2026.

## 3 Methodology and Priority Setting for CPR Working Plan

The new CPR set out that "the Commission shall set the priorities of the working plan using a transparent and balanced methodology, which shall be published together with the working plan. That methodology shall at least reflect the regulatory needs of the Member States, the safety issues related to construction works and products, and the climate and circular economy goals of the Union."

An important part of this methodology is the determination of the priority setting for the subsequent sub-groups. Therefore, the Commission proposes to largely maintain the order established in 2020 for launching new sub-groups, as it particularly addresses the regulatory needs of the Member States, and the safety concerns related to construction works and products.

Nonetheless, it should be possible to adapt the established order:

1. To changes of the priorities of Member States regarding their regulatory needs.
2. To take the priorities of the new Commission on board, especially in relation to the forthcoming European Affordable Housing Plan, the European Strategy for Housing Construction, the Clean and Industrial Deal, and the upcoming Circular Economy Act.
3. To ensure that the scope of the new CPR is fully reflected by including all product families listed in Annex VII.
4. To synchronise the implementation activities of the Ecodesign for Sustainable Products Regulation with the work on the CPR Acquis, ensuring that work for (similar) products covered by both regulations takes places at the same time.
5. To streamline activities if the work on two product families can be combined into a single sub-group.

We propose to exclude product families listed in Table 2 from the new priority list, as the respective standardisation requests will be prepared or adopted before 2026. They will be included in the new order for the second working plan.

*Table 2 - Product families excluded from the working plan*

Priority	CPR code	Product family	Mandate	Letter code
01	01	Precast normal/lightweight/autoclaved aerated concrete products	M100 Precast concrete products	PCP
02	20	Structural metallic products and ancillaries	M120 Structural metallic products	SMP
03	16	Reinforcing and prestressing steel for concrete (and ancillaries) - Post tensioning kits	M115 Reinforcing steel	RPS
04	02	Doors, windows, shutters, gates and related building hardware	M101 Doors, windows	DWS
05	15	Cement, building limes and other hydraulic binders	M114 Cement	CEM
06	04	Thermal insulation products - Composite insulating kits/systems	M103 Thermal insulating products	TIP
14			M489 ETICS	
28	30	Flat glass, profiled glass and glass block products	M135 Glass	GLA

Table 3 presents our proposal for the new priority list using the initial priority list from 2020 as starting point and the justifications for changing the order of the product families.

Table 3 - New priority list

New Priority	Initial Priority	CPR code	Product family	Letter code	CPR Acquis started	Justification for a change of order
01	07	13	Structural timber products/elements and ancillaries	STP	Yes	
	16	14	Wood based panels and elements	WBP	Yes	CPR Acquis already started as part of product family 13
02	08	26	Products related to concrete, mortar and grout	CMG	Yes	
03	09	17	Masonry and related products - Masonry units, mortars, and ancillaries	MAS	Yes	
04	10	24	Aggregates	AGG	Yes	
05	15	09	Curtain walling/cladding/structural sealant glazing	CWP	Yes (fast track)	The work already started, and the standardisation request can be adopted earlier as envisaged
06	11	10	Fixed fire fighting equipment (fire alarm/detection, fixed firefighting, fire and smoke control and explosion suppression product)	FFF	No	
07	12	23	Road construction products	RCP	No	
08	13	19	Floorings	FLO	No	
09	18	34	Building kits, units, and prefabricated elements	KAS	No	The development of building kits will be one core element of the upcoming European strategy on housing construction. We propose to include balustrades and attached ladders (and later amend Annex VII to reflect this)
	N/A	36	Attached ladders	LAD	No	
10	19	21	Internal & external wall and ceiling finishes - Internal partition kits	WCF	No	The development of kits will be one core element of the European strategy on housing construction.
11	17	05	Structural bearings - Pins for structural joints	SBE	No	
12	20	27	Space heating appliances	SHA	No, but Standards cited or in the process to be cited	Possible inclusion of additional energy-related construction products
13	21	22	Roof coverings, roof lights, roof windows, and ancillary products - Roof kits	ROC	No	Roof kits are also important for the upcoming European strategy on housing construction. Possible inclusion of roof tiles with PV panels
14	22	12	Circulation fixtures: road equipment	CIF	No	
15	23	18	Waste water engineering products	WWD	No	
16	24	25	Construction adhesives	ADH	No	
	34	32	Sealants for joints	SEA	No	As the product family is similar to Construction adhesives. We propose including the work on this product family already in the sub-group 25.
17	25	07	Gypsum products	GYP	No	
18	N/A	35	Fire stopping, fire sealing and fire protective products, fire retardant products - Fire retardant products	FPP	No	Overlap with gypsum products, a coordinated development would benefit the process

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New Priority	Initial Priority	CPR code	Product family	Letter code	CPR Acquis started	Justification for a change of order
19	26	33	Fixings	FIX	No	
20	27	03	Membranes, including liquid applied and kits (for water and/or water vapour control)	MEM	No	
21	29	08	Geotextiles, geomembranes, and related products	GEO	No	
22	30	11	Sanitary appliances	SAP	No	
23	31	28	Pipes-tanks and ancillaries not in contact with water intended for human consumption	PTA	No	
24	N/A	29	Construction products in contact with water intended for human consumption	DWP	No	Product family overlapping with the previous two families, a coordinated development would benefit the process
25	32	31	Power, control and communication cables	CAB	No	
26	N/A	N/A	Decorative paints and wallpapers	DPW	No	ESPR will probably cover paints in its second working plan. The work can take place in parallel and cover all paints in the scope of the CPR only under the CPR. We propose to move wallpaper from product family 21 and create this new product family by amending Annex VII. Product family 20 will continue to deal with protective paints for steel.
27	33	06	Chimneys, flues and specific products	CHI	No	Fast track expected to deliver standards for chimneys excluding self-standing chimneys. Only the latter products will be addressed in the usual CPR Acquis.